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**Public Services Board – Cardiff's Draft Well-being Plan**

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**Purpose of the Report**

1. To provide the Committee with an opportunity to consider the draft Well-Being Plan for Cardiff, currently out for consultation.

**Background**

2. The Committee has overarching responsibility for scrutiny of the Council's partnership work, and a statutory responsibility for scrutiny of Cardiff's Public Services Board (CPSB). Therefore, in line with the Council's Constitution, this Committee will perform a strategic overview role of the CPSB's performance going forward. In addition, each of the Council's five scrutiny Committees has authority to scrutinise partnership activity relevant to their own terms of reference, complementing this Committee's strategic overview of partnership activity.
3. In July 2017 the newly formed Policy Review and Performance Scrutiny Committee received a report introducing the Committee to the Well-being of Future Generations (Wales) Act 2015 and its statutory scrutiny role required under the Act. Following the meeting, Members agreed to programme scrutiny of the CPSB's draft Well-being Plan during the 12-week consultation period, ending 5<sup>th</sup> January 2018.

**Well-being of Future Generations (Wales) Act 2015**

4. In April 2016, all public bodies became subject to new duties under the Well-being of Future Generations (Wales) Act (WFG). The purpose of the WFG Act is to

ensure that the governance arrangements in public bodies for improving the well-being of Wales take into account the needs of future generations. The aim is for public bodies to pursue a common aim to improve the economic, social and environmental well-being of Wales in accordance with detailed sustainable development principles and seven national well-being goals prescribed by the Act.

- A prosperous Wales
- A resilient Wales
- A healthier Wales
- A more equal Wales
- A Wales of cohesive communities
- A Wales of vibrant culture and thriving Welsh Language
- A globally responsible Wales

5. The new legislation recognises that each public body has a role to play in improving well-being and sharing responsibility for contributing to well-being goals, and public bodies must take into account the following 5 ways of working:

- the importance of balancing short term needs with the ability to meet long term needs;
- the benefits of a more integrated approach;
- the importance of involving those with an interest in the objectives;
- collaborative working to meet objectives; and
- the use of preventative measures to contribute towards meeting objectives.

6. The new legislation provides for the appointment of a Future Generations Commissioner for Wales and places a duty on the Commissioner to promote the sustainable development principles, act as a guardian of the ability of future generations to meet their needs, and to monitor and assess the extent to which well-being objectives set by public bodies are met.

## **Public Services Boards (PSB)**

7. The Act prescribed the establishment of statutory PSB's for each local authority area in Wales with a duty to improve the economic, social, environmental and cultural well-being of its area by contributing to the achievement of the well-being goals. These boards replaced existing local partnership boards.
8. The local authority represented at the Board must make administrative support available to the PSB, which is responsible for convening the PSB facilitating its work and publishing plans and reports online.

## **Local Well-being Plans**

9. The PSB is required to prepare and publish a local well-being plan, which sets out the local well-being objectives and the steps it proposes to take to meet them. These must be designed to maximise the Board's contribution to delivering the well-being goals within its area; and take all reasonable steps to meet those objectives. The Plan must be published within one year of the 2017 local government elections, i.e. the first well-being plan must be published by 3 May 2018 and will cover a five-year period.

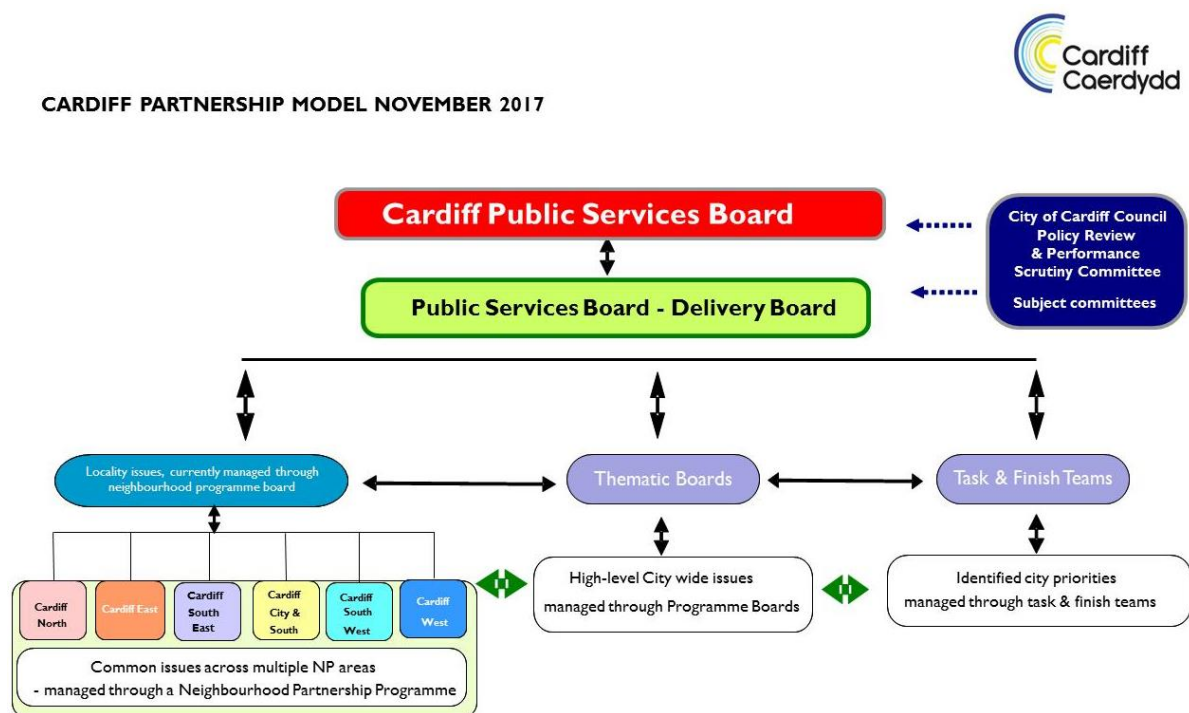
## **Annual Progress Report**

10. The PSB is required to prepare and publish an annual progress report that must be sent to the Welsh Ministers; the Commissioner; the Auditor General for Wales; and this Committee as the nominated overview and scrutiny committee.
11. PSBs will establish their own performance management system. Where, however, progress in establishing performance management systems is poor or inconsistent, Welsh Ministers have the power to set performance measures so that the local authority overview and scrutiny committee can function more effectively as an improvement mechanism.

12. Welsh Ministers will not approve PSB well-being plans. The Act makes it clear that they are locally owned and subject to local scrutiny. Welsh Ministers, however, will have a power to refer a plan to the relevant local government scrutiny committee if it is not considered sufficient; for example, due to an adverse report by the Future Generations Commissioner.

### Cardiff's Public Services Board Arrangements

13. In May 2016, the Cardiff Partnership Board became the Cardiff Public Services Board (CPSB).
14. Members are reminded of the structural arrangements in place for CPSB illustrated below, noting that its delivery Board, 'Cardiff Executive PSB' has been renamed Cardiff's PSB Delivery Board:



## Timetable and Consultation for Cardiff's Well-being Plan

15. The draft Well-being Plan attached at **Appendix 1** is currently subject to a 12 week mandatory statutory consultation, which commenced on 13 October and closes on 5<sup>th</sup> January 2017, the timetable to publication will be as follows:

- Jan 2018– Feb 2018 Prepare final draft Plan
- February 2018 - PSB Full Meeting to consider final draft Well-being Plan
- March 2018 - Incorporate PSB recommendations into Plan
- March 2018 - Present Well-being Plan to Full Council and statutory member organisations for final approval
- April 2018 Well-being Plan launched

16. Throughout the 12-week mandatory consultation, a programme of Neighbourhood Locality events will be held across the City where citizens can have their say. The series of Neighbourhood Locality events can be found by following the link below.

<https://www.cardiffpartnership.co.uk/wp-content/uploads/Locality-Event-Flyer-v4.pdf>

17. The events have been arranged to enable people to discuss what matters to them and their local community, rather than focussing specifically on the well-being plan. This will include opportunities to comment on Council budget proposals, Cardiff PSB's Well-being Plan, and, at some events, information on the Cardiff & Vale UHB Area Plan.

18. In terms of the Well-Being Plan, at these events the online survey (attached at **Appendix 2**) will be available for completion on handheld tablets. There will also be paper copies available that can either be taken away with a FREEPOST envelope, or completed on site and left in the ballot/drop box. A priority chart will ask people to prioritise which three of the seven Well Being goals are a) most important to the city and b) most important to their community. Staff will be on hand to talk through the activity and the Well-being Plan.

19. The CPSB are planning to deliver a citywide consultation closing event in December 2017.

## **Cardiff's Local Well-Being Plan**

20. The CPSB produced its statutory Well-being assessment in March 2017, and in June 2017 approved the draft Well-being objectives. In July 2017, the Committee had an opportunity to consider the draft Well-being Objectives prior to their submission to the Future Generations Commissioner for advice.

21. The Board's first draft Well-being Plan (**Appendix 1**) sets the context by examining Cardiff Today and Cardiff Tomorrow and the Public Service Challenge. It then takes each of the seven well-being objectives, introduces and explains the Objective, applies the Cardiff Today analysis and Cardiff Tomorrow vision, and clearly tables the Boards Commitments for Cardiff in respect of the Objective. Importantly, the Plan illustrates how it will measure progress in a table listing the city level outcome indicators that the PSB will seek to impact for each objective.

## **The Future Generations Commissioner**

22. The Well-being of Future Generations Act introduced the role of Future Generations Commissioner, from whom the CPSB is required to seek advice on how to take steps to meet the local draft well-being objectives to be included in the plan. Her advice must be given in writing; be provided no later than 14 weeks after it is sought and must be published at the same time as the plan.

23. The Commissioner will provide advice and challenge, but it is the Scrutiny Committee that must provide oversight and scrutiny of the PSB and of the Well-being Plan.

24. Previous feedback from the Future Generations Commissioner and her office is that a smaller number of well-being objectives (4 to 7) is preferable to a larger number of well-being objectives. Members will recall that the Committee scrutinised the draft well-being objectives in July 2017. These were agreed by the CPSB and are:

- A Capital City that works for Wales.
- Cardiff's population growth is managed in a resilient way.
- Safe, confident and empowered communities.
- Cardiff is a great place to grow up.
- Supporting people out of poverty.
- Cardiff is a great place to grow older.
- Modernising and integrating our public services

25. Well-being objectives should be targeted based on the issues arising from the well-being assessment. They should not be generic outcome statements, should focus specifically on areas of collective action that address challenges identified in the Well-being Assessment.

26. The Future Generations Commissioner has published a draft strategic plan which sets out 4 'emerging priorities':

- a. Climate change - focusing on reducing emissions and tackling impacts.
- b. Economic change - shifting to an economy that is fit for the future
- c. Population change - tackling the challenges and opportunities of an ageing population, the changing composition of our communities and the importance of early years and adverse childhood experiences.
- d. Citizen disengagement - championing public participation and involvement in decision-making.

27. The Commissioner's letter in respect of Cardiff's Well-being Plan, dated 2.10.2017, is attached at **Appendix 3**. Her advice is in two parts and is intended to help the PSB challenge the way things are done and demonstrate how it is doing so through the Well-being Plan. Firstly, it is about how the CPSB might work together differently, applying the sustainable development principle and using the five ways of working to challenge business as usual in taking steps to meet its objectives. The second part takes each of Cardiff's seven draft objectives and provides prompts, resources and contacts to help demonstrate through the Well-being Plan that the five ways of working and seven well-being goals have been used to shape its steps.

28. Importantly the Future Generations Commissioner makes it clear in her letter that she would welcome feedback from this Committee on the advice presented, as Cardiff's designated PSB Scrutiny Committee.

### **Previous Scrutiny**

29. This Committee has previously scrutinised the work of the CPSB on three occasions. In 2016/17, the Committee performed its statutory role by considering progress in the establishment of the Public Services Board in November 2016; and by considering the draft Well-being of Needs Assessment as it was launched for consultation in January 2017.

30. Following the PSB progress briefing in November 2016 the Committee wrote to the Leader as Chair of the PSB indicating:

- It was keen to ensure that appropriate governance arrangements were in place for the Board and that the work of the previous Cardiff Partnership Board, particularly around needs assessment, would be preserved, and the PSB would capitalise on the achievements of the CPB and a long history of non-statutory partnership achievement;
- It considered, to date, some partners had been much more visible than others in their offer to support partnership working;
- It considered the appointment of an Independent Challenge Advisor to the Board a useful approach;
- It required clarification that the Council had appointed the Independent Challenge Advisor, requesting sight of the Terms of Reference for the position; and indicating it would like an opportunity to consider the view of the Independent Challenge Advisor at an appropriate point in the future to enrich future scrutiny of the PSB.

31. In response, the PSB reassured the Committee that the good work and strong relationships with partners which characterised the work of the Cardiff Partnership Board had been preserved. The Leader indicated the PSB looked forward to engaging with a variety of stakeholders and experts as it develops the well-being



objectives. He advised that governance arrangements have been reviewed by the PSB Delivery Board (formerly called the Executive Public Services Board), and procedures agreed to continue to monitor the former Cardiff Partnership Board work streams, as the Public Services Board develops its well-being plan and objectives. There is also to be a review of locality working in the city.

The Committee was provided with the terms of reference for the PSB's Liveable City Challenge Advisor, anticipated to be a valuable source of advice and challenge to the Board, and offered an opportunity to consider her views and advice in the future. Additionally, all Scrutiny Chairs were invited to the 'Liveable City Forum' on 5 January 2017 to consider the draft Local Well-being Assessment, and to start to identify priorities for the Board's work programme.

32. Following scrutiny of the Well-being of Needs Assessment in January 2017 the Committee advised the Leader that Members:

- Commended the PSB for the volume of work involved in compiling the Needs Assessment;
- Considered there was a lack of clarity about exactly what documents comprise the Well-being of Needs Assessment consultation, and, given that the solutions lie with the people of Cardiff, the document could make it clearer to citizens how they participated in the consultation;
- Considered that this Assessment would be the bedrock of future planning for Cardiff's services, and stressed the importance of the consultation engaging with hard to reach groups and the most deprived;
- Requested more detail of how hard to reach groups would be targeted, and sight of the full list of consultation activities;
- Stated it considered deprivation and life expectancy a priority, both for the Board and the Council, and it would like to see the outcomes from the PSB reflect that.

33. In response, the PSB provided additional information on young people not in education, employment or training, indicating a confidence that the long-term downward trend would continue. The Board indicated it would consult for six

weeks on the Well-being of Needs Assessment, despite there being no requirement to do so under the Well-being of Future Generations Act. The Committee was provided with detailed information on the PSB's plans for direct engagement with hard to reach groups, and advised that the 12 week consultation on the Well-being Plan would take place in autumn 2017.

34. Most recently, as a part of the new Committee's induction and work-programming activity in July 2017, members were introduced to the Committee's PSB scrutiny role with a progress report and early consideration of the draft well-being objectives under development. Following the scrutiny the new Committee wrote to the Cabinet Member for Finance, Modernisation and Commercialisation. The letter is attached at **Appendix 4**.

## **Way Forward**

35. In attendance to answer Members questions will be the Leader, Councillor Huw Thomas, in his capacity as Chair of the CPSB; the Chief Executive, Paul Orders, in his capacity as Chair of the PSB Delivery Board ; and Gareth Newell, Operational Manager Policy, Partnerships and Research , with responsibility for supporting the work of the CPSB.
36. Also attending, statutory partners Maria Battle, Chair of Cardiff & Vale Health Board, Fiona Kinghorn, Deputy Director of Public Health, Dai Bents Group Manager, South Wales Fire Service, and Gareth O'Shea, Executive Director South Wales Operations Natural Resources Wales.
37. Additionally non-statutory partners Superintendent Stephen Jones South Wales Police and Sheila Hendrickson-Brown, Chief Executive Cardiff Third Sector Council.
38. All partners will be invited to outline the key challenges their organisation faces in delivering its contribution to the Well-being Plan, and how collective action will help them to overcome the challenges.

39. Members will then have an opportunity for questions to the panel representing Cardiff's Public Services Board.

## **Legal Implications**

40. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

## **Financial Implications**

41. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

## **RECOMMENDATION**

42. The Committee is recommended to:

- a. Consider the information and discussion, and whether it wishes to feed comments, observations, or concerns about Cardiff's draft Well-being Plan into the Public Services Board consultation.

**DAVINA FIORE**

Director, Governance & Legal Services

9 November 2017